Transportation Authority

Highway Program Draft Funding Policy Recommendations

September 7, 2017 Board of Directors Agenda Item #11a



Outline

- Recap on the Highway Program funding discussion & the Highway CIP
- Recommendation for future fund
 programming & allocation approach
- Other key considerations
- Proposed timing of next Call for Projects (CFP)
- Next steps



Background

- TA Strategic Plan 2014-2019 identified Highway Program funding shortfall, recommended preparation of a CIP
- Fall 2015 Summer 2017: Highway CIP findings presented, Highway CIP subcommittee met to discuss findings, provide program guidance & policy recommendations for future Call for Projects (CFP) processes
- February 2017: Board accepted the Highway CIP & received a presentation on the State Highway System Congestion & Safety Performance Assessment



CIP Purpose

- High-level order of magnitude assessment of costs vs. revenues over a 10-year period, FY2016 to FY2025
- Financially unconstrained
- Not a programming document
- Provided context for future Measure A investment decisions
- Identified key issues and policy considerations to address



CIP: Order of Magnitude Findings

10-year shortfall (FYs 2016-2025)

- Total project costs: \$1,587 mil.
- Total projected funding¹: \$631 mil.
- Total Shortfall
 - KCA² projected shortfall:
 - SR³ projected shortfall: \$704 mil.

Footnotes

- 1) Total projected funding includes Measure A (\$362m) & sponsor match (\$268.5m)
- 2) KCA = Key Congested Areas
- 3) SR = Supplemental Roadways

\$956 mil.

\$252 mil.



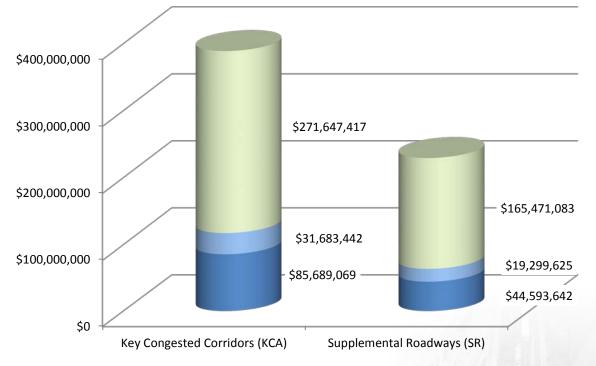
KCA/SR Categories

Per the 2004 TEP, 2 highway categories:

- Key Congested Areas (KCA)
 - Designated to receive 17.3% of revenue over life of Measure A
 - Specified candidate list of projects, e.g. I-280, SR1, SR92 & US101
- Supplemental Roadway (SR) projects
 - Designated to receive 10.2% of revenue over life of Measure A
 - Partial list of candidate projects critical for congestion reduction; flexibility allows new projects not listed to be added
 - Highway projects not on the KCA list can only be funded as SR projects



New Measure A Highway Program Funding Status



- Projected revenue from FY 2019 through remaining life of Measure A
- Budgeted revenue through FY 2018 not yet committed to projects
- Budgeted revenue commited to projects



Approach for Future Funding Calls - Options

- Status quo: continue funding calls for all eligible projects; accept projects on 1st come, 1st served basis until funds run out
- Continue funding calls prioritizing Pipeline projects, w/ a small set-aside to fund planning & environmental work for all other projects
- Continue funding calls prioritizing Pipeline projects in "hot spots" only, w/ a small setaside to fund planning & environmental work for all other projects



Recommendation

Continue funding calls prioritizing Pipeline projects, with a small set-aside (up to \$10 mil) for planning & environmental work for other projects

- Focuses on completing projects already started, given constrained revenue sources
- Pipeline projects with greatest merit will be funded
- Provides a compromise between status quo and focusing funding to Pipeline projects in "hot spots" only



Measure A Highway Projects in the Project Delivery Process

Key Congested Area (KCA) Projects

Project Name	Sponsor
US 101 Broadway Interchange Improvements	Burlingame
US 101/SR 92 Interchange Area Improvements	C/CAG
SR 92 Delaware Interchange Improvements	C/CAG
US 101/University Avenue Interchange Improvements ¹	East Palo Alto
US 101/Willow Road Interchange Improvements	Menlo Park
SR 1 Safety & Operational Improvements: Poplar to Wavecrest ¹	Half Moon Bay
SR 1 Safety & Operational Improvements: Main to Kehoe ¹	Half Moon Bay
SR 92 Safety & Operational Improvements: SR 1 to Pilarcitos Creek ¹	Half Moon Bay
US 101/Woodside Road Interchange	Redwood City
SR 92/SR 82 (El Camino Real) Interchange Project	San Mateo
US 101/Peninsula Avenue Interchange	San Mateo

Supplemental Roadway (SR) Projects

Project Name	Sponsor
US 101/Candlestick Point Interchange	Brisbane
US 101 Auxiliary Lane Project	C/CAG
US 101 Managed Lanes Project ²	C/CAG-TA
SR 1 (Mid Coast) Congestion, Throughput and Safety Improvements	County of San Mateo
SR 1 Calera Parkway Project ¹	Pacifica
I-380 Congestion Improvements	San Bruno-South San Francisco
SR 35 Widening: 1-280 to Sneath Lane	San Bruno-South San Francisco
US 101/Holly Street Interchange Improvements	San Carlos
US 101/Produce Avenue Interchange	South San Francisco

Footnotes:

1) These projects are on an inactive list & may be subject to reprogramming

2) The US 101 Managed Lanes Project was formerly referred to as the US 101 HOV Lane Project



Proposed Match Requirement

- Require a minimum funding match with future funding calls to better leverage Measure A investments
- Options under consideration:
 - Minimum 10% match for all project phases
 - Minimum 10% match prior to env. clearance, minimum 20% match for PS&E, ROW & construction
 - New facilities (e.g. 101/Candlestick & 101/Produce) to include funding plan that shows match proportionate to need generated from new development

Recommendation

- Require a minimum 10% match prior to env. clearance, minimum 20% match for PS&E, ROW & construction
- New facilities should provide match proportionate to need generated from new development for PS&E, ROW & construction
 - Leverages constrained Measure A revenue
 - Sponsors can apply for other external funds in addition to using local funds as match
 - New development pays its fair share to help mitigate for needs it generates

Other Key Considerations

- Prior to programming funds for PS&E and ROW, sponsors need to provide a reasonable funding plan for construction as the cost of PS&E & ROW can be significant
- Assessment on need to borrow from other Measure A programs &/or bond against future sales tax receipts will be made after funding recommendations are made from the next CFP
- Enforce timely use of funds policy
 - Funds may be reprogrammed after 5 years of inactivity



Timing of Next Funding Call

- Measure A Highway Program funds can help projects be more competitive for State SB 1 awards scheduled for Spring 2018
- Proposed Measure A Call for Projects: Fall 2017
- Measure A funding awards: Early 2018
- Amount of funds available now: Approx.
 \$50 mil. + \$25 mil. cost savings to leverage external sources
- Work must be ready to start w/in 12 months of funding award

Next Steps

- September 2017: Action item on recommended policy revisions
- October 2017: Presentation on the release of the 2017 Highway Program Call for Projects
- November/December 2017: Proposed reprogramming of inactive projects
- January 2018: Information item on recommended project funding awards
- February 2018: Action item for project funding awards



